

September 26, 2024

Emily Marsal, Executive Director Alabama State Health Planning and Development Agency RSA Union Building 100 North Union Street, Suite 870 Montgomery, AL 36104 RV2024-039R RECEIVED Sep 27 2024

STATE HEALTH PLANNING AND DEVELOPMENT AGENCY

Re: Request for Determination of Reviewability
Attentus Moulton, LLC dba Lawrence Medical Center Rural Hospital Conversion

Dear Ms. Marsal:

Since 1953, Lawrence Medical Center, a rural hospital located in Moulton, Alabama, has served a population of approximately 33,000 residents. Lawrence Medical Center is the only hospital in Lawrence County Alabama.

Like many rural Alabama hospitals, Lawrence Medical Center has experienced extraordinary financial challenges. During the last decade, our inpatient services gross revenue has decreased by approximately 50 percent. Medical care and patient preferences are trending toward outpatient medicine. This care transition is evident in the facility's total inpatient days having decreased more than 50 percent in just the last 10 years. Labor costs are rising, and we want to do everything we can do to be financially solvent. Reimbursement from Medicare Advantage plans is lower than traditional Medicare, which impacts the organization's bottom line and ability to provide services. Lawrence Medical Center has only seen a net profit 5 of the 10 years since 2014. The average loss is \$350K +/year. We anticipate a loss of over \$2 million dollars this year. The purpose of this letter is to request a determination by the Alabama State Health Planning and Development Agency ("SHPDA") that the proposed conversion of Lawrence Medical Center from a General Acute Care Hospital to a Rural Emergency Hospital ("REH") is not reviewable under Alabama Certificate of Need ("CON") law and regulations.

A REH is a new Medicare provider type created through the enactment of the Consolidated Appropriations Act of 2021, Public Law No. 116-260. The federal Centers for Medicare and Medicaid Services (CMS) and the Alabama Department of Public Health (ADPH) have established rules recognizing both General Acute Care Hospitals and REHs, and the possible conversion of a rural General Acute Care Hospital to a REH.¹ CMS and ADPH generally have the same requirements to convert to a REH from a General Acute Care Hospital. REHs must provide 24-hour emergency services and may

The Alabama Department of Public Health (ADPH) published final REH licensure rules in September of 2023. See Ala. Adm in. Code Ch. 420-5-23, available at https://www.alabamapublichealth.gov/providerstandards/assets/health-420-5-23-certlfied-post.pdf ADPH's defination of an REH is found on Pages 4 through 6 of the licensure rules. Generally, the ADPH licensure rules track CMS requirments, with some additional restrictions.

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elect to provide certain other outpatient services but are prohibited from providing any inpatient services. Critical Access Hospitals (CAH) and rural General Acute Care Hospitals that were open as of December 27, 2020 and which have 50 or fewer licensed beds, are eligible to apply for REH status.²

For the purpose of REH requirements, Lawrence Medical Center is not located in an Urban area, as determined by the U.S. Census Bureau.³ Currently, Lawrence Medical Center is designated as a General Acute Care hospital with 37 total adult and pediatric inpatient beds and 6 intensive care unit beds per the last Medicare Cost report. The Hospital plans to discontinue inpatient acute care services and enroll as an REH if a non-reviewability determination is granted, ADPH approves an REH license for the Hospital, and CMS approves the Hospital's conversation to REH status.

As of October 1, 2023 and continuing through the date of filing of the request, the CON thresholds are: \$3,322,582.00 for major medical equipment, \$1,327,734.00 for new annual operating costs, and \$6,638,679.00 for any other capital expenditures.

The following information is provided as part of this request:

- 1. Name of Applicant: Attentus Moulton, LLC dba Lawrence Medical Center
- Address and Contact Information: 202 Hospital Street, Moulton, AL 35650. Kim Roberson, Chief Executive Officer. Telephone: (256) 974-2286, Email: Kim.Roberson@LawrenceMedicalCenter.com
- 3. Service Area: Lawrence County, Alabama
- 4. <u>Services to be provided</u>: Twenty-Four Hour Emergency Department and Outpatient Services as a Rural Emergency Hospital. At this time, the Hospital does not intend to provide any new or different services compared to what is currently offered by Lawrence Medical Center but will discontinue all inpatient acute care services.
- Financial Breakdown, approximate costs:

a. Equipment and Furniture:

\$0.00

b. First year new annual operating costs:

\$0.00

c. Capital Costs:

\$0.00

² 42 C.F.R. § 485.506; see also CMS Letter to State Survey Agency Director's re: Guidance for Rural Emergency Hospital Provisions, Conversion Process, and Conditions of Participation, QSO-23-07-REH (Jan. 26, 2023), available at https://www.cms.gov/files/document/aso-23-07-reh.pdf.

³ 2021 TIGER/Line (https://www2.cendud.gov/geo/tiger/TIGER2020/UAC/), U.S. Census Bureau.

Emily Marsal, Executive Director Alabama State Health Planning and Development Agency September 26, 2024 Page 3

- 6. No other health care facility or individual has a financial interest in the proposed project.
- 7. Attestation: Enclosed below

We hereby request SHPDA's determination that this proposed offering of REH services in Lawrence County is not subject to CON review because it does not involve any expenditure in excess of the CON monetary thresholds, because the conversion of a rural General Acute Care Hospital to an REH does not add any health services which are subject to review, and because Lawrence Medical Center will not be using any of its inpatient beds to provide the services. Lawrence Medical Center is rural and will not be submitting a filing fee pursuant to Alabama code Section 22-21-265 and Rule 410-1-7-02, titled "Reviewability Determination Request."

Thank you, in advance, for your response to this request. If you should have any questions or need additional information in this regard, please let me know.

Kimberly Roberson

Kimberly Roberson Chief Executive Officer

Attachment

AFFIRMATION OF REQUESTING PARTY

The undersigned, Kimberly Roberson, being first duly sworn, hereby makes an oath or affirms that she is the Chief Executive Officer of Lawrence Medical Center and has knowledge of the facts in this request; and, to the best of her information, knowledge and belief, such facts are true and correct.

AFFIANT

SUBSCRIBED AND SWORN to before me this 26 day of Satural 2024.

My Commission Expires: My Commission Expires 3/10/2027



RV2024-039R RECEIVED Oct 07 2024

STATE HEALTH PLANNING AND DEVELOPMENT AGENCY

September 24, 2024

Emily Marsal, Executive Director Alabama State Health Planning and Development Agency RSA Union Building 100 North Union Street, Suite 870 Montgomery, AL 36104

Re: RV2024-039R

Request for Determination of Reviewability
Attentus Moulton, LLC dba Lawrence Medical Center Rural Hospital Conversion
SHPDA ID: 079-6539090

Dear Ms. Marsal:

This is per your letter of request for additional information about the beds we reported. I apologize for the confusion.

Lawrence Medical Center is licensed for 98 beds. As per our annual SHPDA reports, we only have a total of 43 beds that are staffed and operational, in which 37 are regular and 6 are ICU. (see attached) We hope this meets the qualification that we must have less than 50 certified beds.

Please reach out to me if you have any more questions or concerns.

Sincerely,

Kim Roberson

Chief Executive Office Lawrence Medical Center

Attachment

FORM BHD 134A REVISED 09/23

THIS REPORT IS DUE ON OR BEFORE DECEMBER 15, 2023

STATE HEALTH PLANNING AND DEVELOPMENT AGENCY

MAILING ADDRESS (U.S. Postal Service)
PO BOX 303025
MONTGOMERY AL 36130-3025
TELEPHONE: (334) 242-4103
www.shpda.alabama.gov

STREET ADDRESS (Commercial Carrier)
100 NORTH UNION STREET STE 870
MONTGOMERY AL 36104
FAX: (334) 242-4113
data.submit@shpda.alabama.gov

2023 ANNUAL REPORT FOR HOSPITALS AND RELATED FACILITIES

PER AND						
Save	079-6539090					
Print	LAWRENCE MEDICAL CENTER					
Submit						
Mailing Address:	PO BOX 39		MOULTON		AL	35650
	STREET ADDRESS		CITY		STATE	ZIP
Physical Address:	202 HOSPITAL	STREET	MOULTON		AL	35650
-	STRE	ET ADDRESS	CITY			ZIP
County of Location:	LAWRENCE		9			
Facility Telephone:	(256) 974-2200)	Facility Fax:	(256) 9	74-2299	
This reporting period is		TELEPHONE NUMBER TELEPHONE NUMBER TELEPHONE NUMBER TELEPHONE NUMBER	<u>0/2023</u> ; or fo	(AREA C or partial ye a	ode) & TELEPH or of operat	ONE NUMBER ion beginning
	and ending	g	a	period of		_ days.
MONTH DAY		MONTH DAY	he provided but	no more than	12 months of	consecutive data
Data for the agency's fiscal y should be reported. If there the current owner.	ear, other than the was a change in	ownership during the	e reporting period, o	lata for the ful	l year should	d be reported by
We hereby affirm and att information contained in equipment, and utilization	the following	pages of this repo y.	rt is a true and ac	curate repre	sentation o	knowledge, the of the services,
Kim Roberson		Kim Roberson	Olgitally signed by Kim Roberton Date: 2023.11.27 13.02 56 -06'00'	11/27/20)23	
PRINTED NAME OF PREP. (256) 974-2222	ARER	SIGNATURE OF Controller	PREPARER	kim.roberson	DATE on@lawrencemedicalcenter.com	
DIRECT TELEPHONE NUM	MBER	TITLE OF PR	REPARER		E-MAIL ADDRESS	
A member of administrative reported by the preparer Dean Griffin	tion MUST also	sign below verifyir and <u>must be separa</u> Dean A. Griffin [te from the prepar	the informate <u>r.</u>	tion contair	ned herein, as
PRINTED NAME OF ADMINISTRAT	TION OFFICIAL	SIGNATURE OF ADMINI	STRATION OFFICIAL	doop ar	DATE ffin@bbs	eve ora
(250) 914-2200		uean.gn	ffin@hhs			
DIRECT TELEPHONE NUI	MBER	TITLE OF ADMINIST	RATION OFFICIAL		E-MAIL ADDR	(200
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Entered:		Final Scan:		^	udited:	
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FORM BHD 134A REVISED 09/23 THIS RE	PORT IS DUE ON OR BEF		15, 2023		
Corporation Individual Joint Venture		fit Organization are Authority	000	Partnershi LLC Other	p
Does this facility operate und	er a management cont atsville Hospital Hea		Yes	0_	_ No
	NAME Sivley Rd BASE ADDRESS		Huntsville	AI STATE	35801 ZIP
I. <u>FACILITIES</u> A. Check the ONE camajority of admiss	ategory that best de ions.	scribes the typ	oe of servic	e providec	l to the
General Medical & Su Psychiatric Long Term Acute Car Critical Access Hospi	re (LTACH)	Pediatr Rehabi	ilitation c Disease (L	ong Term C	are)
B. Totals **PLEA	SE VERIFY ALL TOTALS (ON CHECKLIST, PA	AGE 13, PRIOF	R TO SUBMISS	SION**
Total Certificate of Need (CON) approved beds			1	98

	TOTALS
Total Certificate of Need (CON) approved beds	98
Number of <u>staffed and operational beds</u> on last day of reporting period	43
Number of CON-authorized <u>swing beds</u>	10
Number of admissions for reporting period, excluding <u>all</u> newborns and NICU patients	361
5. Patients days for reporting period, excluding <u>all</u> newborns and NICU patients	1,634
6. Number of discharges for reporting period, excluding all newborns and NICU patients	360
6. Number of discharges for reporting period, excluding an newborne and the party	

C. PRINCIPAL SOURCE OF PAYMENT CATEGORIES. Medicare Supplemental reimbursement should be reported under the actual reimbursement SOURCE, and not reported as a separate (Other) category.

		PATIENT DAYS (exclude all newborns and NICU patients)	DISCHARGES (include deaths, exclude all newborns and NICU patients)
a.	Self Pay (Non-Charity Care)	71	25
b.	Worker's Compensation	0	0
c.	Medicare	565	114
d.	Medicaid	74	29
e.	Tricare	0	0
f.	Blue Cross	99	42
g.	Other Insurance Companies	17	7
h.	No Charge (charity & other free care)*	0	0
i.	Health Maintenance Organization (HMO)	808	143
	All Kids	0	0
j. k.	Hospice	0	0
		0	0
l.	Medicare Advantage	0	0
m. TOT	Other (specify) ALS	1,634	360

^{*} Charity Care is that care provided pursuant to the Hospital's Financial Assistance Policy.

II. SERVICES OFFERED

Indicate below the services actually available and staffed within this facility, and quantitative data for those applicable services for this reporting period. Provide information only if the hospital has a specified area and beds staffed and assigned for the listed services. This information should be provided for inpatient clinical services, unless otherwise noted.

A. <u>GENERAL HOSPITALS</u> (including critical access hospitals, but excluding formal psychiatric, newborn, substance abuse, and rehabilitation units)

	The second secon	NUMBER OF BEDS BY SERVICE	NUMBER OF DISCHARGES BY SERVICE	PATIENT DAYS BY SERVICE	STAFFED BEDS BY SERVICE (Last Day of Reporting Period Only)
	Medicine-Surgery	92	315	1,073	37
1.	The state of the s	0	0	0	0
2.	Obstetric (maternity)				0
3.	Pediatric				

FORM BHD 134A REVISED 09/23

THIS REPORT IS DUE ON OR BEFORE DECEMBER 15, 2023

		NUMBER OF BEDS BY SERVICE	NUMBER OF DISCHARGES BY SERVICE	PATIENT DAYS BY SERVICE	STAFFED BEDS BY SERVICE (Last Day of Reporting Period Only)
4.	Orthopedic	0	0	0	0
5.	Intensive Care Units	6	0	0	6
6.	Swing Beds	XXXX	45	561	XXXXXX
7.	Other (specify)	0	0	0	0
	TOTALS	98	360	1,634	43

	B. <u>SPECIALTY HOSPIT</u> Rehabilitatio			ong-Term Acut	e Care Hospital	
	Pediatric Hospital		Pediatric and Obstetric Hospital			
	ц.	NUMBER OF BEDS BY SERVICE	NUMBER OF DISCHARGES BY SERVICE	PATIENT DAYS BY SERVICE	STAFFED BEDS BY SERVICE (Last Day of Reporting Period Only)	
1.	Obstetric (maternity)	0	0	0	0	
2.	Pediatric	0	0	0	0	
2. 3.	Intensive Care Units	0	0	0	0	
4 .	Rehabilitation	0	0	0	0	
4 . 5.	LTACH	0	0	0	0	
6.	Other (specify)	0	0	0	0	
-	TOTALS	0	0	0	0	

C. PSYCHIATRIC UNITS/PSYCHIATRIC HOSPITALS. All psychiatric beds, regardless of whether or not a CON has been obtained (including CON-exempt beds), must be reported in this section. This includes operational and non-operational beds. Providers with unrestricted psychiatric beds obtained prior to the 2018 Hospital Annual Report shall be allowed to change the bed category during the first two reporting periods. However, the bed category reported on the FY 2020 Hospital Annual Report will become the hospital's permanent bed category allocation. The psychiatric bed reporting requirement in this section is not applicable to pediatric specialty hospital providers operating their pediatric hospital specialty beds for the provision of pediatric psychiatric services.

Report information below by bed category as of the last day of the reporting period:

	TOTAL PSYCHIATRIC BEDS BY CATEGORY (include CON- authorized and non- CON authorized beds)	TOTAL ADMISSIONS BY CATEGORY	TOTAL DISCHARGES BY CATEGORY	TOTAL PATIENT DAYS BY CATEGORY	TOTAL OPERATIONAL BEDS BY CATEGORY
Adolescent/Child	0	0	0	0	0
Adult	0	0	0	0	0
Geriatric	0	0	0	0	0
TOTALS	0		0	0	0

D. <u>SPECIALTY UNITS</u> (do not duplicate data reported in other sections; for CON-authorized services only except Burn Units, which may not hold CON-authorization).

		TOTAL NUMBER CON AUTHORIZED BEDS	TOTAL NUMBER OF ADMISSIONS	TOTAL NUMBER OF DISCHARGES	TOTAL PATIENT DAYS	TOTAL STAFFED BEDS BY SERVICE (Last Day of Reporting Period Only)
1.	Substance Abuse	0	0	0		0
2.	Medical Rehabilitation Inpatient Unit – PPS-EXCLUDED	0	0	0	0	0
3.	Burn Unit	0	0	0		