



1 SB270

# ACT #2024 - 278

- 2 1C5VZ33-2
- 3 By Senator Orr
- 4 RFD: County and Municipal Government
- 5 First Read: 02-Apr-24

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1 Enrolled, An Act,

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4	Relating to public records; to amend Sections 36-12-40
5	and 36-12-41, Code of Alabama 1975, and to add Sections
6	36-12-43, 36-12-44, 36-12-45, and 36-12-46 to the Code of
7	Alabama 1975, to establish procedures for requesting and
3	obtaining public records; and to make nonsubstantive,
9	technical revisions to update the existing code language to
10	current style.
11	BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:
12	Section 1. Sections 36-12-40 and 36-12-41 of the Code
13	of Alabama 1975, are amended to read as follows:
14	" <u>§</u> 36-12-40
15	<u>(a) Every eitizenresident</u> has a right to inspect and
15	take a copy of any public writing record of this state, except
17	as otherwise expressly provided by statuteapplicable law.
18	Provided however, registration and circulation records and
19	information concerning the use of the public, public school,
20	or college and university libraries of this state shall be
21	exempted from this section. Provided further, any parent of a
22	minor child shall have the right to inspect the registration
23	and circulation records of any school or public library that
24	pertain to his or her child. Notwithstanding the foregoing,
<b>2</b> 5	records concerning security plans, procedures, assessments,
26	measures, or systems, and any other records relating to, or
27	having an impact upon, the security or safety of persons,
28	structures, facilities, or other infrastructures, including



29 without limitation information concerning critical infrastructure, tas defined at 42 U.S.C. § 5195c(e), ae 30 31 amended) and critical energy infrastructure information, (as 32 defined at 18 C.F.R. § 388.113(c)(1), as amended) the public 33 disclosure of which could reasonably be expected to be 34 detrimental to the public safety or welfare, and records the 35 disclosure of which would otherwise be detrimental to the best 36 interests of the public shall be exempted from this section. 37 Any public officer who receives a request for records that may appear to relate to critical infrastructure or critical energy 38 39 infrastructure information, shall notify the owner of such 40 infrastructure in writing of the request and provide the owner 41 an opportunity to comment on the request and on the threats to 42 public safety or welfare that could reasonably be expected 43 from public disclosure on of the records. 44 (b) For purposes of this article, the judicial branch

44 (b) For purposes of this article, the judicial branch
45 of state government and any office identified in Article VI of
46 the Constitution of Alabama of 2022, are exempted from the
47 requirements of Sections 36-12-43 through 36-12-45."

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"§36-12-41

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49 Every public officer having the-custody of a public writing which a citizen record that a resident has a right to 50 inspect is bound to give himshall provide him or her, on 51 52 demand proper request as provided in this article, with a certified copy of it the public record, on payment of the 53 legal fees therefor a reasonable fee, as further provided in 54 this article, and such copy is admissible as evidence in like 55 cases and with like effect as the original writing." 56



57 Section 2. Sections 36-12-43, 36-12-44, 36-12-45, and 58 36-12-46 are added to the Code of Alabama 1975, to read as 59 follows:

60 §36-12-43

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61 (a) It is the policy of the state to promptly provide 62 residents with the opportunity to inspect public records and 63 to request a copy, subject to payment of reasonable fees and 64 to appropriate protections for private, confidential, 65 privileged, and other nonpublic information, and to the 66 interest of the general public in having the business of 67 government carried on efficiently and without undue interference. 68

69 (b) For purposes of this article, the following terms70 shall have the following meanings:

(1) BUSINESS DAY. A day that the public officer's
office is open to the public and conducting normal operations.

73 (2) PUBLIC OFFICER. A public officer or his or her
74 designee responsible for responding to public records
75 requests.

(3) RESIDENT. An individual who is permanently
domiciled in Alabama with an expectation to remain in Alabama
as demonstrated by reasonable proof of residency such as, but
not limited to, an Alabama driver license or voter
registration.

(4) STANDARD REQUEST. A public records request that
seeks one or more specifically and discretely identified
public records that the public officer determines would take
less than eight hours of staff time to process considering the



time needed to identify and retrieve any responsive records and to redact or take other measures to withhold protected information. A standard request should require no or minimal clarification by the requester.

(5) SUESTANTIVE RESPONSE. A response to a proper public
records request that sets forth the public officer's ultimate
position on the substance of the request. The term includes,
but is not limited to, the following, in whole or in part:

a. A statement that the public records are provided asattached or enclosed.

b. A statement that access to the requested public
records will be provided at a set time, place, and location
during regular business hours or at a time, place, and
location mutually agreeable to the public officer and the
requester.

100 c. A statement that the public officer is prepared to 101 provide the requested public records to the requester upon 102 payment of a reasonable fee.

103 d. A statement that denies the request with reasons 104 stated therefor.

e. A statement that denies the request on the grounds
that the requested public record does not exist within the
government agency. If known to the public officer, the public
officer may identify the proper custodian or location for the
requested public record.

f. A statement that denies the request for failure to substantially complete a standard request form.

112 g. A statement that denies the request for failure to



113 substantially comply with the written procedures established 114 by the public officer for such request.

115 h. A statement that denies the request because the 116 records sought are not public.

(6) TIME-INTENSIVE REQUEST. A public records request that the public officer determines would take more than eight hours of staff time to process considering the time needed to identify and retrieve any responsive records and any time needed to redact or take other measures to withhold protected information.

(c) This article is not intended to, and does not, change or in any way affect any protections for private, confidential, privileged, or other nonpublic information provided under applicable law.

127 §36-12-44

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128 (a) A public officer shall respond to a standard129 request subject to each of the following provisions:

(1) The public officer may require the requester to
submit his or her request using a standard request form or by
following the written procedures for accepting requests for
public records established by the public officer.

(2) The public officer may require the requester to pay
a reasonable fee set by the public officer before the
requester may receive any public records. If the public
officer elects to charge a fee, the public officer shall
notify the requester of the estimated fee and withhold any
public records until receipt of payment. The requester may opt
not to pay the fee and thus not receive any substantive



141 response. Additionally, the public officer shall have the 142 discretion to require the requester to pay all or a portion of 143 the estimated fee prior to searching for any responsive public 144 records.

145 (3) The public officer shall acknowledge a proper 146 request within 10 days of receiving the request.

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147 (4) The public officer shall provide a substantive 148 response fulfilling or denying a proper request within 15 149 business days of acknowledging receipt. Although the public 150 officer may extend this period in 15-business-day increments upon written notice to the requester, the public officer 151 152 should process a standard request as expeditiously as possible 153 considering the requester's time constraints, the public 154 officer's workload, and the nature of the request.

155 (5) There shall be a rebuttable presumption that a 156 proper standard request has been denied by the public officer 157 if:

a. A substantive response is not provided to the
standard request within the earlier of 30 business days or 60
calendar days following acknowledgment of receipt by the
public officer; or

b. The public records are not produced within the
earlier of 30 business days or 60 calendar days following the
payment of the estimated fees to the public officer.

165 (6) There shall be no presumption that a proper166 standard request has been denied if:

a. The request is not proper or the public officer isnot obligated or required to respond as provided in this



169 section;

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b. The public officer has responded in part;

171 c. The public officer and requester have reached an 172 agreement regarding the time or substance, or both, of the 173 response;

d. Negotiations are ongoing between the public officerand the requester; or

e. The public officer has reasonably communicated thestatus of the request to the requester.

(b) A public officer shall respond to a proper,
time-intensive request subject to each of the following
provisions:

181 (1) The public officer shall require the requester to 182 submit his or her request using a standard request form or by 133 following the written procedures for accepting requests for 184 public records established by the public officer.

135 (2) The public officer shall require the requester to 186 pay a reasonable fee set by the public officer before 137 providing a substantive response to the requester. The public 138 officer shall notify the requester in advance of any likely 139 fees and shall withhold any substantive response until receipt 190 of payment. Additionally, the public officer shall have the 191 discretion to require the requester to pay all or a portion of 192 the estimated fee prior to searching for any responsive public 193 records.

194 (3) The public officer shall acknowledge the request195 within 10 business days of receiving the request.

196 (4) The public officer shall notify the requester

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197 within 15 business days after acknowledging receipt that the 198 request qualifies as a time-intensive request. At that time, 199 the public officer shall notify the requester of any likely 200 fees and allow the requester to withdraw the time-intensive 201 request and submit a new request that is not a time-intensive 202 request. If the requester elects to proceed with a 203 time-intensive request, the public officer shall provide a 204 substantive response fulfilling or denying the request within 205 45 business days after the requester elected to proceed with 206 his or her time-intensive request. The public officer may 207 extend this period in 45-business-day increments by notifying 208 the requester in writing.

209 (5) At or around the time of designating the request as 210 time-intensive, the public officer shall make a record in a 211 log maintained for keeping track of currently pending time-intensive requests. For each such currently pending 212 213 request, the log shall identify the name of the requester and 214the date of acknowledgment pursuant to subdivision (3). The 215 log shall be a confidential document that is not subject to 216 disclosure pursuant to this article, provided the log may 217 remain discoverable pursuant to proper discovery methods 218 provided under applicable rules of procedure.

(6) There shall be a rebuttable presumption that a proper time-intensive request has been denied by the public officer if:

a. A substantive response is not provided within the earlier of 180 business days or 270 calendar days following the requester's election to proceed with a time-intensive



225 request.

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b. The records are not produced within the earlier of
180 business days or 270 calendar days following the payment
of the estimated fees to the public officer.

(7) There shall be no presumption that a proper time-intensive request has been denied if:

a. The request is not proper or the public officer is
not obligated or required to respond as provided in this
section;

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b. The public officer has responded in part;

c. The public officer and requester have reached an agreement regarding the time or substance, or both, of the response;

d. Negotiations are ongoing between the public officerand the requester; or

e. The public officer has reasonably communicated thestatus of the request to the requester.

(c) A request made pursuant to this article shall identify the requested public record with reasonable specificity. A public officer shall not be obligated to respond to a public records request that is vague, ambiguous, overly broad, or unreasonable in scope.

247 (d) A public officer shall not be required to create a
248 new public record if the requested record does not already
249 exist.

(e) A public officer shall not be required to respond
to requests that seek information or other materials that are
not public records.



(f) A public officer may request reasonable evidence to establish proof of residency. A public officer shall have the discretion to respond to public records requests made by nonresidents, in which case, a public officer's decision to respond to such requests shall not operate as a waiver of the public officer's right to deny other or future requests made by nonresidents.

260 (g) If a public officer responds to a request by 261 seeking clarification or additional information, the timelines 262 established in this section shall be tolled and shall restart 263 once the public officer receives the requested clarification or additional information as if the requester had submitted a 264 265 new request. A public officer's decision to seek clarification 266 or additional information with respect to any particular 267 request shall not operate as a waiver of the public officer's 268 right to seek clarification or additional information in 269 response to other, future requests.

(h) Nothing in this article shall be construed to prohibit a public officer from processing a public records request in a manner that is less expensive or more prompt from the perspective of the requester.

274 §36-12-45

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(a) (1) A resident may request access to a public record by following the written procedures for accepting such requests established by the public officer having custody of the public record. The written procedures may establish any of the following:

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a. A standard request form for use in submitting a



281 public records request.

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b. A designee, such as a public records coordinator, towhom a public records request shall be addressed.

c. The permissible method or methods of transmitting apublic records request.

286 d. Any other policies pertaining to the process for287 submitting a public records request.

(2) The public officer shall make his or her written
 procedures concerning public records reasonably available to
 the public.

(3) A public officer shall not be obligated to respond
to a public records request that is not made pursuant to the
public officer's written procedures.

(4) Written procedures need not be adopted as
administrative rules pursuant to the Alabama Administrative
Procedure Act.

(b) In the absence of written procedures to thecontrary, each of the following shall apply:

(1) A resident may submit a public records request by
delivering the request by hand or by mailing the request to
the main office or principal place of business of the public
officer having custody of the public record.

303 (2) Receipt of a hand-delivered public records request 304 occurs when the request is received at the public officer's 305 main office or principal place of business. Receipt of a 306 mailed public records request occurs on the date of actual 307 receipt by the public officer. A certified mail receipt or 308 similar signed postage receipt shall be prima facie evidence

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309	of receipt by the public officer.
310	(3) The standard request form shall read substantially as
311	follows, provided a public officer may require additional
312	information or modify the order or format in which the
313	information is requested:
314	"Requester's contact information:
315	Name:
316	Phone number:
317	Email address:
318	Street address:
319	City:
320	State:
321	Zip:
322	Agency you are requesting public records from:
323	
324	Date of request:
325	Records requested: (Be as specific as possible. A
326	public officer is not obligated to respond to a request
327	that is vague, ambiguous, overly broad, or unreasonable
328	in scope, nor is a public officer obligated to respond
329	to a request that seeks records that do not exist or
330	materials that are not public records. Additionally,
331	extensive requests for public records may increase the
332	fees to cover the administrative cost of searching and
333	copying the requested records.)
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338 Payment of fees may be required before your request is 339 fulfilled. 340 By submitting this request, you certify that you are an 341 Alabama resident with standing to make a request for 342 public records pursuant to Alabama law." 343 \$36-12-46 344 Nothing in this article shall be construed to permit 345 any party to a pending or threatened action, suit, or 346 proceeding to obtain information regarding a matter relevant 347 to the pending or threatened action, suit, or proceeding in 348 lieu of the proper discovery methods provided under applicable 349 rules of procedure. 350 Section 3. This act shall become effective on October 351 1, 2024.

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5	Speaker of the House of Representatives
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7	SB270
3	Senate 18-Apr-24
- -	I hereby certify that the within Act originated in and passed
)	the Senate, as amended.
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2	Patrick Harris,
3	Secretary.
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	Senate concurred in House amendment 07-May-24
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-								Senate Conterees	CONFERENCE COMMITTEE		Secretary	PATRICK HARRIS,	attached to the Bill, SB as required in the General Acts of Ala-	I hereby certify that the notice & proof is		PATRICK HARRIS, Secretary	yeas_ <u>21_nays_0_abstain_0</u>	I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, SB <u>ЭТО</u> .	SENATE ACTION	Senate Bill No. 270	, ENGROSSED	
	FURTIER HOUSE ACTION (OVER)	YEAS 10 3 NAYS	sB <u>C 10</u>	I hereby certify that the Resolution as required in Section C of Act No. 81-889		Committee		DATE: 20	RF (4.2) (ລວຍ) RD 2 CAL	DATE: ムふう 20:14		Chairperson	Passed, w/amend(s) w/sub_1 This Astday of April20_24.	House with the recommendation that it be	acted upon by such committee in	This bill having been referred by the House to its standing committee on	REPORT OF STANDING COMMITTEE	DATE: 433 2029 RD 1 RFD (よいら	HOUSE ACTION		Jr.	